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Restrictions on Outside Accounting Firms to Practise in China

The MOF of China issued a Provisional Regulation (Draft) to restrict outside accounting firms to carry out assignments in China which are listed in HK while being operated within the Chinese boundaries.

The HKICPA and other bodies have made their responses generally urging for more discussions before actually enforced.

An Explanation Note is also issued clarify the to backgrounds about the Communicate for The first Section "Background

and Interpretation" indicates that "the illegal practicing by certain outside firms have become conspicuous that needs solution." The mode of cooperation results in unclear and mismatched therefore situation. It is submitted prevent to

outside firms to

services in China of Temporary Permit. Counterparts in HK worried that the accountants' good days will end. However, we might ask ourselves that for a long time, how many HK accountants do follow the

carry out audit

under the veil

rules to register their practice and pay tax before departing? How much tax and license fees have been avoided?

The second Section "Main Content" pays a special attention to the entities registered outside but operated in China and defines that the audit of these entities cannot be covered by the Temporary Permit. Outside firms are not allowed to carry out the audits and issue reports for them under the Temporary Permit. This is the most damaging but there is no way to object. The best remedy for HK counterparts is to merge with an inland firm. Just guess, if the client knows that your firm can only practice temporarily, would they feel comfortable?

The third Section places strict restriction on outside firms to conduct audit for listed entities. The reason is that "in practice, some Fax: 21119932 outside firms issued their audit reports but when the entity is accused of frauds making, certain institutes especially those involved in speculation, all tend to blame the inland audit "This is unfair and seriously improper". If this is the case, the Authorities should take appropriate action to get these lousy guys arrested and punished. The accountants should not be blamed at the same time, unless the report made is fraudulent.

It is also mentioned that outside firms should co-operate with those inland firms qualified to audit listed entities or those occupying the

> Big-100 ranking. The third Section further explains that the purpose of it is to "satisfy the regulating

requirements the places where the entity is listing and ensure that co-operation is made with sizable firms who

> are able to conduct auditing properly so as to improve the general auditing standards."

However, there is one point that needs further explanation: "when it

necessary that an outside firm is required to be appointed auditor", that outside firm can be appointed and issue the report but this report will not be accepted in China to have any legal effect.

It looks that if the entity borrows money from banks, it needs to appoint an inland firm to prepare another report or it is agreed that a report done by the outside firm could be accepted by the banks. Then, there are two audit reports prepared by the same entity which looks odd. Not to say that the entity pays double audit fees but

it also looks odd to have two separate reports signed by different auditors which might strongly imply that the entity is not preparing its accounts in good faith.

Within these years, national firms in China are encouraged to grow bigger and stronger under the auspices of the government. Certain big firms merged again to become bigger. However, with the culture and custom of "disunity" and "country uniqueness", it is not easy to promulgate a uniform standard for the compliance of the whole firm through its offices in the country, unless the military ruling is applied – "All actions to follow the direction!"

Fortunately, the Draft rules only those connected with "audits of companies listed outside the country". The unlisted is not touched. The smaller outside firms may still play under the Temporary Permit across the border.

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